

LATE AGENDA

REGULAR MEETING OF COUNCIL

Tuesday, January 12, 2016

7:00 p.m.

**George Fraser Room, Ucluelet Community Centre
500 Matterson Drive,
Ucluelet, B.C.**

Council Members:

Mayor Dianne St. Jacques
Councillor Sally Mole
Councillor Randy Oliwa
Councillor Marilyn McEwen
Councillor Mayco Noel



THIS PAGE LEFT BLANK INTENTIONALLY

REGULAR MEETING OF COUNCIL
7:00 p.m.
Tuesday, January 12th, 2015
George Fraser Room, Ucluelet Community Centre,
500 Matterson Drive, Ucluelet

LATE AGENDA

6. INFORMATION ITEMS

6.8 Ukee Days Location Walkabout

6.9 Open Letter re: Marine Communications and Traffic Services Tofino **p.5**
Julius Smolders, MCTS Tofino

8. REPORTS

MAYOR

8.6 Council Committee Appointments **p.13**

STAFF

8.7 Recreation Commission Terms of Reference and Bylaw **p.15**
Abby Fortune, Director of Parks and Recreation

An open letter to the Right Honorable Justin Trudeau, Prime Minister of Canada

I would like to congratulate you on your successful leadership campaign for the governance of Canada. I look forward to a fresh start with positive changes for Canada, and all Canadians, in the coming years. Sunny ways!

Canadians of all stripes are well pleased with your commitment to reopen and restore the Canadian Coast Guard Station Kitsilano, located in Vancouver. However, of lesser public awareness, but equal or greater importance, is the closure of the Coast Guard Marine Communications and Traffic Services Centre **MCTS TOFINO**, located in Ucluelet, BC.

The west coast of Vancouver Island has a rich and storied maritime history. The Canadian Coast Guard played a vital role in shaping this history. Regrettably, the west coast has also had its fair share of maritime incidents and disasters through the years. The past two months alone has seen the tragic loss of nine lives with the capsizing of the FV CALEDONIAN (Sept 7, 2015) and LEVIATHAN II (Oct 25, 2015).

In recent years, CCG has undergone a system of cutbacks resulting in the consolidation and reduction of services to the marine community and Canadians. These changes include, but are not limited to, the closure of Coast Guard Stations Kitsilano and **MCTS TOFINO**. These changes and closures have been detrimental to the mariners who ply the waters of the west coast, degrading the overall safety and security of Canada.

MCTS TOFINO was the eyes and ears of the Pacific Northwest. Both **TOFINO TRAFFIC** and **TOFINO CG RADIO** held a reputation of excellence of service, and the respect, admiration and gratitude of mariners and Coast Guard operations *worldwide*.

The voice of **TOFINO CG RADIO** was far-reaching throughout the western hemisphere; to provide for the safety of life at sea (SOLAS); providing accurate and timely marine safety and marine weather information to mariner across the Pacific Northwest; saving countless lives, both along the coast of Vancouver Island and farther offshore; responding to calls of distress from such far-away places as Alaska and the offshore waters of Mexico.

The role and function of **TOFINO TRAFFIC** was to facilitate the safe and expeditious movement of vessel traffic; the accurate and timely dissemination of vessel traffic information; to ensure compliance with applicable rules and regulations of both Canada and United States as may be appropriate for each country; and the protection of the environment.

As the '**Gatekeepers**' of the seaward approaches to Juan de Fuca Strait, **TOFINO TRAFFIC** served both Canada's maritime interests, as well as those of the US Coast Guard, through the Cooperative Vessel Traffic Services Agreement 1979 (CVTS), an international agreement still in effect today. Through the CVTS Agreement, an exemplary and unparalleled system of cooperation and integrated services with US Coast Guard ensured the safety and security of our common waters of the Pacific Northwest.

Through the combined operations of Vessel Traffic Services (VTS) and CG Radio (CGRDO) **MCTS TOFINO** exemplified the Coast Guard motto ***Saluti Primum, Auxilio Semper – Safety First, Service Always***. As a retired 30-year veteran of the Canadian Coast Guard's Vessel Traffic Services and later, Marine Communications and Traffic Services, I simply cannot fathom the logic and the reasoning behind the closure this all-important MCTS Centre. Closing **MCTS TOFINO** was, very simply put, an incredibly poor decision indeed.

Therefore, I respectfully ask that you take a personal, first-hand interest in correcting this past error of governance, by committing to and fully supporting the rebuilding and reopening of the Canadian Coast Guard **MCTS TOFINO**, to ensure the safety and security of this land and sea which we so deeply cherish.

In closing, I would like to thank you for your service and dedication to this great country of ours. I leave you with the heartfelt, closing words of our National Anthem:

"Oh Canada, we stand on guard for thee."

Respectfully,

Julius Smolders
MCTS Tofino, Watch Supervisor – Retired
Ucluelet, BC

Signatures Needed on CG Petition
Local Voice by Julius Smolders

Prior to the closure of MCTS Tofino, the Marine Communications and Traffic Services facility located at Amphitrite Pt in Ucluelet, both Tofino Traffic and Tofino CG Radio provided Vessel Traffic and CG Radio safety services to the Pacific Northwest as far as their radios would reach.

Typically, the range of VHF radio was out to 60 nautical miles offshore and beyond. Tofino CG Radio's MF and HF radios extended this service out to the mid Pacific Ocean. The radar at Mt. Ozzard provided coverage from Estivan Pt. to the north, south to 48 degrees north latitude, well beyond the Canadian-US border, covering the approaches to Juan de Fuca Strait out to 60 nautical miles offshore. (See attached CHS Chart 3001)

As part of the government's reduction of these services, and subsequent relocation to Prince Rupert, and the closure of MCTS Tofino, the Vessel Traffic Services zone off the west coast of Vancouver Island has been reduced to 12 nautical miles of the Territorial Seas of Canada. Any vessel in transit off Vancouver Island beyond 12 nautical miles is now *none of our business*.

Both the Oil Pollution Prevention Regulations, under the Canada Shipping Act, and the Fisheries Act of Canada provide the authority, the responsibility and the obligation to protect these waters including all internal waters of Canada, all waters in the territorial seas of Canada and all waters in the fishing zones of Canada out to 200 nautical miles offshore.

Reducing this area of responsibility of Vessel Traffic Services to 12 nautical miles is an invitation to disaster. Oil tankers will continue to transit along Vancouver Island, carrying North Slope Crude Oil from Alaska to the refineries in Puget Sound. Oil products from refineries in Port Moody and the Trans Mountain pipeline facility in Vancouver Harbor will continue to export petroleum products through Juan de Fuca Strait and along the west coast to foreign markets. Additionally, there are numerous container ships loaded with everything from televisions to Bic lighters, bulk carriers loaded with grains, minerals and ores, LNG (liquid natural gas) carriers, general cargo ships, the North Pacific fishing industry, and so much more, transiting along Vancouver Island each and every day. And now all largely unmonitored.

To not monitor these vessels, most of which are beyond 12 NM but well within the Canadian Fishing zones, is irresponsible and unthinkable. And yet, that is exactly what the government has done – closing MCTS Tofino, reducing the services to within 12 nautical miles, and delegating what little waterway that remains to Prince Rupert MCTS.

Last week's 4.8 magnitude earthquake north of Victoria should serve as a wake-up call to all levels of government. A warning of things to come, and we all know that it's coming; it's just a matter of when does it hit? Should the current communications line be severed, or any other natural catastrophe occur causing the closure of MCTS Victoria, the entire lower portion of British Columbia would be unmonitored and without Coast Guard MCTS services.

MCTS Tofino had the capability and the opportunity to operate as a stand-alone facility in times of disaster, be it earthquake (Seattle 2001) tsunami watch and warnings, or other natural catastrophe, providing safety services to mariners, guarding our coastline and approaches to internal waterways, and protecting our environment. Reducing this service to 12 nautical miles offshore is unfathomable.

You can make your voice known by signing an on-line petition (petition E-53) at the following web address: <https://petitions.parl.gc.ca/en/Petition/Details?Petition=e-53> All you need is a name and an email address, click on 'sign the petition' button and verify your intention to sign. You can also write to any and all Members of Parliament, postage free when sent to postal code K1A 0A6, and ask that our Coast Guard MCTS Tofino be restored and reopened. Join with me and say "No more. Bring back our Coast Guard." And once again I sing as loudly as I can "Oh Canada, we stand on guard for thee."

Julius Smolders
MCTS Tofino – Watch Supervisor
Retired

Closure of MCTS a Travisty

Local Voice by Julius Smolders

In April of this year, the Marine Communications and Traffic Services center, MCTS Tofino, located at Amphitrite Point, was closed. Responsibility for service delivery was transferred to MCTS Prince Rupert, at great cost. This closure was one of several Coast Guard closures on the west coast, including Kitsilano CG Station - all part of the government's cost cutting and service reduction plans.

I was greatly encouraged with the results of a recent meeting I had with Gord Johns, MP for Courtenay-Alberni, during his visit to Ucluelet on Dec 14, 2015. Mr. Johns was equally encouraged with my passion and determination to see this error of governance reversed.

Johns advised that the matter of Coast Guard services on the west coast is a top priority of his mandate for the Courtenay-Alberni riding. At the time of our meeting, Johns had already met with MP Hunter Tootoo, Minister of Fisheries and Oceans, and minister responsible for the Canadian Coast Guard. Johns said Minister Tootoo was also concerned with the current state of the Coast Guard and was planning a visit to Vancouver Island later that week.

The recent tragic events of the capsizing of the LIVIATHN II and subsequent loss of life underscores the need for a local Coast Guard presence with the local knowledge and experience required to effectively serve the west coast of Vancouver Island.

However, equally as important is the strategic location of MCTS Tofino along with the radar and communications equipment located atop Mt. Ozzard. Not only does this location overlook the seaward approaches to Juan de Fuca Straits out to 60NM offshore, it also served as a direct line-of-sight (microwave) link with U.S. Coast Guard radar and communications equipment.

Through the CVTS Agreement with U.S. Coast Guard, MCTS Tofino, MCTS Victoria and Seattle Traffic had both the ability and the opportunity to assume responsibility for each other's centers in times of equipment failure and/or center failures. The Aug 2001 'Rattle in Seattle' earthquake was just one example. Both Tofino and Victoria took shared responsibility for Seattle Traffic's area of responsibility until such time the situation was resolved. The system worked and it worked very well.

Tofino MCTS was scheduled to shut down in early spring 2014. However, due to equipment failures, numerous reductions in services and excessive cost overruns, the schedule was pushed back to the fall of 2014, and revised again to the final April 2015 closure.

With this closure, the current system of Coast Guard MCTS services on the west coast is

entirely reliant on one Telus data line to send and receive all radar and communications between Mt. Ozzard and Prince Rupert, by way of many remote locations and switching systems. If that line goes down, and it has and it will yet, the entire west coast of Vancouver Island is 'dead in the water.'

The original cost to reduce and relocate these services (reported to be \$4.5 million, unconfirmed) has ballooned exponentially beyond that, and plans to shut down MCTS Comox in the early spring of 2016 are well underway. And the costs continue to mount.

The closure of Tofino MCTS was nothing short of a travesty. It was bad governance at its worst, and a leading example of poor management of Canadian resources and facilities. My tax dollars and yours continue to fund this madness. Stand with me and say "No more! Bring back our Coast Guard."

I will continue to sing as loudly as I can: "Oh Canada, we stand on guard for thee."

Sincerely,

Julius Smolders
MCTS Tofino, Watch Supervisor - Retired

SOS – SAVE OUR STATION

Canadians of all stripes are well pleased with Prime Minister Trudeau’s commitment to reopen and restore the Canadian Coast Guard Station Kitsilano, located in Vancouver. However, of lesser public awareness, but equal or greater importance, is the closure of the Coast Guard Marine Communications and Traffic Services Centre **MCTS TOFINO**, located in Ucluelet, BC.

The west coast of Vancouver Island has a rich and storied maritime history. The Canadian Coast Guard played a vital role in shaping this history. Regrettably, the west coast has also had its fair share of maritime incidents and disasters through the years. The past two months alone has seen the tragic loss of nine lives with the capsizing of the FV CALEDONIAN Sept 7, 2015 and LEVIATHAN II Oct 25, 2015.

In recent years, CCG has undergone a system of cutbacks resulting in the consolidation and reduction of services to the marine community and Canadians. These changes include, but are not limited to, the closure of Coast Guard Stations Kitsilano and **MCTS TOFINO** – closures detrimental to the mariners who ply the waters of the west coast, degrading the overall safety and security of Canada.

MCTS TOFINO was the eyes and ears of the Pacific Northwest. Both **TOFINO TRAFFIC** and **TOFINO CG RADIO** held a reputation of excellence of service, and the respect, admiration and gratitude of mariners and Coast Guard operations *worldwide*.

The voice of **TOFINO CG RADIO** was far-reaching throughout the western hemisphere to provide for the safety of life at sea (SOLAS); providing accurate and timely marine safety and marine weather information to mariners across the Pacific Northwest; saving countless lives, both along the coast of Vancouver Island and farther offshore; responding to calls of distress from such far-away places as Alaska and the offshore waters of Mexico.

The role and function of **TOFINO TRAFFIC** was to facilitate the safe and expeditious movement of vessel traffic; the accurate and timely dissemination of vessel traffic information; to ensure compliance with applicable rules and regulations of both Canada

and United States as may be appropriate for each country; and the protection of the environment.

As the '**Gatekeepers**' of the seaward approaches to Juan de Fuca Strait, **TOFINO TRAFFIC** served both Canada's maritime interests, as well as those of the US Coast Guard, through the *Cooperative Vessel Traffic Services Agreement 1979* (CVTS), an international agreement still in effect today. Through the CVTS Agreement, an exemplary and unparalleled system of cooperation and integrated services with US Coast Guard ensured the safety and security of our common waters of the Pacific Northwest.

Through the combined operations of Vessel Traffic Services (VTS) and CG Radio (CGRDO) **MCTS TOFINO** exemplified the Coast Guard motto *Saluti Primum, Auxilio Semper – Safety First, Service Always*. As a retired 30-year veteran of the Canadian Coast Guard's Vessel Traffic Services and later, Marine Communications and Traffic Services, I simply cannot fathom the logic and the reasoning behind the closure this all-important MCTS Centre. Closing **MCTS TOFINO** was, very simply put, an incredibly poor decision indeed.

In light of all this, the Prime Minister should take a first-hand interest in correcting this past error of governance, by committing to reopening and restoring the Canadian Coast Guard **MCTS TOFINO**, to ensure the safety and security of this land and sea which we so deeply cherish. I close with the heartfelt words of our National Anthem:

"Oh Canada, we stand on guard for thee."

Respectfully,

Julius Smolders
MCTS Tofino, Watch Supervisor – Retired
Ucluelet, BC

Council Committee Appointments - 2016

Councillor Marilyn McEwen

- West Coast Multiplex Society Liason (attend quarterly or as required)
- Ucluelet & Area Historical Society Liason (attend quarterly or as required)
- Wild Pacific Trail Liason (attend quarterly or as required)
- Vancouver Island Library Board Representative
- Deputy Mayor - July, August and September 2016

Councillor Sally Mole

- Ucluelet & Area Child Care Society Liason (attend as required)
- Westcoast Community Resources Society Liason (attend quarterly or as required)
- Coastal Family Resource Coalition Liason (attend monthly)
- Food Bank on the Edge Liason (attend quarterly or as required)
- Alberni Clayoquot Regional District Alternate
- Deputy Mayor – April, May and June 2016

Councillor Mayco Noel

- Ucluelet Volunteer Fire Brigade Liason (attend as required)
- Central West Coast Forest Society Liason (attend quarterly or as required)
- Ucluelet Chamber of Commerce Liason – (attend quarterly or as required)
- Signage Committee (as required)
- Clayoquot Biosphere Trust Society (alternate)
- Deputy Mayor – October, November and December 2016

Councillor Randy Oliwa

- Vancouver Island Regional Library Board - Alternate
- Harbour Advisory Committee (attend every quarterly meeting)
- Aquarium Board Representative (attend monthly)
- Seaview Seniors Housing Society Liason (attend quarterly or as required)
- Education Liason (inform council prior to attending meetings)
- Deputy Mayor – January, February and March 2016

Mayor Dianne St Jacques

- Alberni Clayoquot Regional District
- Coastal Community Network (as required)
- Groundfish Development Authority (as required)
- DFO Fisheries committees for Groundfish & Hake (as required)
- Pacific Rim Harbour Authority (as required)
- Pacific Rim Arts Society (as required)
- Whale Fest Committee (as required)



STAFF REPORT TO COUNCIL

Council Meeting: JANUARY 12, 2016
500 Matterson Drive, Ucluelet, BC V0R 3A0

FROM: ABBY FORTUNE, DIRECTOR OF PARKS & RECREATION

FILE NO: 0550-20

SUBJECT: UCLUELET RECREATION COMMISSION

ATTACHMENTS: APPENDIX A - DRAFT TERMS OF REFERENCE
APPENDIX B - UCLUELET RECREATION COMMISSION ESTABLISHMENT BYLAW NO. 669, 1995

RECOMMENDATION(S):

1. **THAT** Council advise staff as to desired next steps in pursuit of re-establishing a Recreation Commission;
- OR**
2. **THAT** Council advise staff not to proceed with re-establishing a Recreation Commission.

PURPOSE:

To provide Council with background information for consideration in the re-establishment of a Ucluelet Parks & Recreation Commission, which would be a Committee of Council.

BACKGROUND:

In June of 2015, Council created the District of Ucluelet Strategic Plan; under priorities and goals, the following was included:

***Reinvigorate the Parks & Recreation Commission.** As a commission of Council, the Recreation Commission is guided by the vision of Council for the community and reports directly back to them. Ucluelet will undergo a complete re-invigoration of its Recreation Commission, focusing on a solid Terms of Reference and motivate participants.*

Appendix A of this report includes a draft Terms of Reference for the Ucluelet Parks & Recreation Commission.

Respectfully submitted:

Abby Fortune, Director of Parks & Recreation



Ucluelet Parks & Recreation Commission

TERMS OF REFERENCE

The Ucluelet Parks & Recreation Commission is a standing committee of Council that works towards realizing the objectives laid out in the Parks & Recreation Master Plan, as well as but not limited, to other projects and initiatives as they pertain to Parks & Recreation.

Purpose

- To formulate and recommend policies and procedures to the District of Ucluelet Council regarding recreational services, special events, cultural programs, parks, facilities and services for the community within the District of Ucluelet.
- To support and assist with carrying out the goals and objectives of the Parks & Recreation Master Plan, and the Parks & Recreation portion of the Strategic Plan of District of Ucluelet.
- To facilitate community interest and input into the programming and special events
- To establish any select or special project committees, as it deems necessary from time to time, to assist the Commission in the performance of its responsibilities.
- To present recommendations in a report to Council for consideration

Functions of the Commission

- To encourage and inspire dialogue, concerning the community at large on matters pertaining to Parks & Recreation.
- To familiarize itself with the Parks & Recreation Master Plan with respect to the Commissions' recommendations.
- To participate in and support Parks & Recreation Department/Commission events, projects and initiatives.

Appointment

- The committee is appointed by the District of Ucluelet Council. The Commission will consist of a minimum of five community members, and a Council Liaison.
- A quorum shall consist of three voting members of the commission.

Term

- All members of the Commission shall hold office for a two year term.
- The Chair and Vice Chair shall be elected on an annual basis by the Commission.

Frequency of Meetings

- The Commission shall meet no less than seven times each year.

Budget or Remuneration

- There is no budget or remuneration set aside for this volunteer commission. Any costs incurred for photocopying, phone calls or other administrative costs will be borne by the District of Ucluelet and administered through the staff liaison.

Record of Meetings

- The Commission shall ensure that an agreed upon written record of each of their meetings is forwarded to Council.
- A staff member of the District of Ucluelet will record the minutes.



THE CORPORATION OF THE VILLAGE OF UCLUELET

Bylaw No. 669, 1995

A Bylaw to establish a Recreation Commission
pursuant to Section 690 of the Municipal Act.

The Council of the Corporation of The Village of Ucluelet in open meeting assembled enacts as follows:

1. DEFINITIONS

- 1.1 "Commission" means the Ucluelet Recreation Commission.
- 1.2 "Council" means the Council of the Corporation of the Village of Ucluelet.
- 1.3 "Village" means the Corporation of the Village of Ucluelet.

2. ESTABLISHMENT

- 2.1 There is hereby established a recreation commission that shall be known as "Ucluelet Recreation Commission".

3. MEMBERS

- 3.1 Ucluelet Recreation Commission shall comprise of a minimum of five (5) members appointed by the Council.
 - (i) All members shall hold office for a two (2) year term; retiring members shall be eligible for reappointment to successive terms without limitations.
 - (ii) The Chair and Vice Chair shall be elected on an annual basis by the Commission.
- 3.2 Members of the Commission shall be appointed annually and in the initial period, half shall be appointed for one (1) year terms, and half for (2) year terms, to commence a two (2) year staggered system.
- 3.3 Any vacancy occurring in the membership of the Commission shall be filled forthwith by the Commission subject to the approval of Council for the unexpired term thereof, and such members so appointed shall be eligible upon conclusion of the term for reappointment without limitations.
- 3.4 Any member who is absent from meetings of the Commission for three consecutive meetings, without leave of absence from the Commission, or without reason satisfactory to the Commission, shall forthwith cease to be a member of the Commission.
- 3.5 No member of the Commission shall receive any remuneration for their services.

4. POWERS AND DUTIES

The Council hereby delegates to the Commission the following administrative authority:

- 4.1 To consider, formulate and recommend policies and procedures to the Council regarding the operation of recreational services, special events, and associated cultural programs and services for the community.
- 4.2 To consider, formulate and recommend policies to the Council regarding recreational, leisure and associated cultural programs and services within the Village of Ucluelet for the use of the Facilities.
- 4.3 To consider, formulate and recommend to the Council any operating policy or procedure deemed appropriate by the Commission.
- 4.4 The Commission may establish any standing or select committee, as it deems necessary from time to time, to assist the Commission in the performance of its responsibilities. The Commission, where it considers it appropriate, may appoint persons from the community at large who are not members of the Commission to a standing or select committee, eg. Long Term Planning Committee, Parks and Playground.

5. MEETINGS

- 5.1 The Ucluelet Recreation Commission shall hold meetings at least eight (8) times each year and shall keep minutes of all meetings. A copy of the minutes of each meeting shall be referred to Council for approval.
- 5.2 Discussion on all matters of business and all affairs of the Commission shall be open to all members of the Commission.
- 5.3 A quorum shall consist of three (3) voting members of the Commission.
- 5.4 The Recreation and Tourism Coordinator shall serve as the Secretary ex-officio to the Commission.
- 5.5 The Commission may adopt such rules for its procedure not inconsistent with the provisions of the Municipal Act or this Bylaw as it may deem expedient and may alter, amend or vary the same as it may wish provided that copies of such variations and amendments shall forthwith be forwarded to the Council for their approval.
- 5.6 The Chair shall preserve order and decide all points of order that may arise, subject to an appeal to the other members present. All such appeals will be decided without debate.
- 5.7 All questions before the Commission shall be decided by a majority vote of the members present.
- 5.8 No act or other proceeding of the Commission shall be valid unless it is authorized by resolution at a regular or special meeting of the Commission and approved by

Council.

- 5.9 All items of revenue and expenditure relating to the activities of the Commission, including any donation made for the use and benefit of the Commission, shall be accounted for in the books of account of the Village in accordance with the provisions of the Municipal Act.
- 5.10 No expenditure shall be made which is not provided for in the annual budget of the Village, or in the annual budget as amended.
- 5.11 Accounts for authorized expenditures of the Commission shall be paid by the Treasurer of the Village in the same manner as all other accounts.

6. ADMINISTRATIVE PROVISIONS

- 6.1 "Ucluelet Recreation Commission Establishment By-law No. 522, 1990" is hereby repealed.
- 6.2 This By-law shall take effect in force from the date of its registration with the Inspector of Municipalities.
- 6.3 This bylaw may cited as "Ucluelet Recreation Commission Establishment By-law No. 669, 1995".

READ A FIRST TIME this **8th** day of **June, 1995**

READ A SECOND TIME this **8th** day of **June, 1995**

READ A THIRD TIME this **8th** day of **June, 1995**

RECONSIDERED AND FINALLY PASSED AND ADOPTED this **22nd** day of **June, 1995**

A CERTIFIED A TRUE AND CORRECT COPY of the "Ucluelet Recreation Commission Establishment Bylaw No. 669, 1995".

Wallace Mah, B.Sc., P.Admin.
Clerk Administrator

THE CORPORATE SEAL of the Village
of Ucluelet was hereto affixed in
the presence of:

Bill Irving, Mayor

Wallace Mah, B.Sc., P.Admin.
Clerk Administrator